



**NEWARK &
SHERWOOD**
DISTRICT COUNCIL

**NEWARK & SHERWOOD LOCAL DEVELOPMENT
FRAMEWORK**

**Gypsy and Traveller
Accommodation Assessment
2013-2028**

October 2015

NEWARK & SHERWOOD GYPSY AND TRAVELLER ACCOMMODATION ASSESSMENT 2013-2028

Section 1 – Introduction

- 1.1 This document contains an assessment of current and future accommodation needs of Gypsies and Travellers in the Newark and Sherwood District. The Council believes there are a small number of Showmen in the district but during preparation of the assessment no specific responses were received and consequently no separate assessment has been carried out. The assessment will be used to inform decisions relating to housing need generally and to specifically inform the consideration of Gypsy and Traveller sites through the development plan process and decisions on planning applications.

Section 2 - Background

- 2.1 Local Authorities have a duty under Housing Legislation to consider, and periodically review, housing needs within their area both generally and specifically for the Gypsy and Traveller population. Government planning policy also requires local authorities to maintain a specific deliverable five year supply of sites for Gypsies and Travellers together with a supply of specific deliverable sites, or broad locations for growth, for years 6 to 10 and where possible for years 11-15. In the past, the number of Gypsy and Traveller pitches required to be provided was set through Regional Spatial Strategies (RSS's) but these have now been revoked and the introduction of the Governments' 'Planning policy for traveller sites' in March 2012 set the requirement for local authorities to carry out local needs assessments to set their own pitch requirements and deliver these through Local Plans. A new 'Planning Policy for traveller sites' was issued in August 2015, after this needs assessment had been carried out, which maintains the basic requirement to carry out and plan in response to local assessments but introduces some changes, the implications of which are discussed below.
- 2.2 Newark and Sherwood accommodates a large Gypsy and Traveller population compared to many other local authorities. Planning for the needs of this community forms a significant consideration in planning for the housing needs of the whole of the districts population. The last Gypsy and Traveller Accommodation Assessment (GTAA) for the district was carried out by Tribal Consultants, in partnership with six other Nottinghamshire Authorities and the East Nottinghamshire Travellers Association (ENTA) in 2007. The full GTAA can be viewed at: https://www.google.co.uk/url?sa=t&rct=j&q=&esrc=s&source=web&cd=2&cad=rja&uact=8&ved=0CCYQFjABahUKEwj38ubEpbXIAhXGuxQKHW81At0&url=https%3A%2F%2Fwww.bass-etlaw.gov.uk%2Fmedia%2F103325%2FBSGypsyTravellerNeedsOtherNottsLAs.pdf&usg=AFQjCNFnKo-rDakOib025_0q7ja5Ae7uQ. The GTAA at that time set a requirement of 88 pitches for Newark and Sherwood. This informed the production of the East Midlands Regional Spatial Strategy which required Newark and Sherwood to provide 84 pitches up to 2012. This was facilitated through Core Policy 4 of the Core Strategy adopted in March 2011.
- 2.3 The pitch requirements of Core Policy 4 were exceeded by the grant of planning permissions for 92 pitches and the policy has also now time expired. The Council must now therefore carry out its own assessment of current and future need. In preparing for the review of the development plan the Council has prepared this need assessment to inform pitch provision for the remainder of the plan period.

Section 3 – Methodology and Information Gathering.

- 3.1 The methodology was developed jointly by all local authorities in Nottinghamshire, and representatives of the travelling community in order to ensure a consistent approach across the county when undertaking assessment of need for new pitch provision. It has been subject to countywide stakeholder consultation and two rounds of public consultation within Newark and Sherwood. The version presented here incorporates amendments made following those consultations.
- 3.2 The methodology takes a supply versus need approach to assess new pitch requirements. To determine these requirements both supply and need are assessed using available data as of March 2013. The assessments are presented in the five year periods defined by the government's policy.
- 3.3 Information gathering was carried out in accordance with the approach set out in previous consultation documents; In the west of the district the County's Gypsy and Traveller Liaison Officer carried out one to one interviews with owners and occupiers of sites and achieved a high level of response. ENTA undertook the same exercise in the east of the district but unfortunately were unable to record any responses. In light of this and in consultation with ENTA, data from the west of the district has been extrapolated and other sources used. If consultation yields more information the assessment will be updated accordingly.
- 3.3 To determine where need for new permanent gypsy and traveller pitches may arise in the future the assessment considers:
- Levels of need arising from unauthorised developments (These are pitches of any type that do not have planning permission);
 - The expiry of temporary permissions during the study period (These are pitches that have planning permission for a set number of years);
 - The number of housed Gypsies and Travellers who have a demonstrable need for site based accommodation (These are Gypsies and Travellers who live in bricks and mortar because they cannot find pitches on sites); and
 - how many new households requiring site based accommodation will be formed during the calculation period (This is the number of pitches required by Gypsies and Travellers forming new family units)
- 3.4 Each section of the calculations set out in the spreadsheets below carries an explanation.

Section 4 – Implications of 2015 Planning policy for traveller sites

- 4.1 This assessment was carried out prior to the introduction of the Governments August 2015 Planning policy for traveller sites. For the purposes of calculating need, the main implication arising from this is the change in definition of Gypsies and Travellers for the purposes of planning policy. The requirement to plan for pitch provision now only relates to the section of the community that have not ceased to travel permanently.
- 4.2 Whilst future GTAA's will still make an assessment of the whole Gypsy and Traveller population, for planning purposes it will be necessary to make a distinction between those who continue to travel and those who have ceased to travel permanently.
- 4.3 As this is the first time such a distinction has been made it is not reflected in any of the Councils data and therefore it is not possible to make such a distinction now. The Council is

using the public consultation on its Local Development Framework review Issues Paper to seek views on this matter and will also reflect it in information gathering for future GTAA's in order to determine how this will be managed locally.

Newark and Sherwood Gypsy and Traveller Accommodation Assessment (GTAA) : 2013 – 2018

| Stage 1: Establish general baseline data | | |
|--|---|------------|
| Step | Action | Figure |
| 1a | Enter the total number of Gypsy and Traveller households for area | 344 |
| Notes | The January 2013 Traveller Count (https://www.gov.uk/government/collections/traveller-caravan-count) recorded 292 caravans across the district. In accordance with the Nottinghamshire GTAA undertaken in 2007 by Tribal (updated in 2010) an assumption is made that there are 1.7 caravans to one household (para. 4.2.6 pg. 46) ∴ 292/1.7 = 172 households . Using the Tribal Report assumption that half the population live in bricks and mortar this figure is doubled to give a total of 344 households . | |

| Stage 2: Current known pitch need by 31st March 2013 | | |
|--|---|-----------|
| Step | Action | Figure |
| 1 | Unauthorised developments (including temporary permissions) that did not gain planning permission by 31st March 2013 | 0 |
| 2 | Unauthorised encampments as of 31st March 2013 where demonstrable local need for <u>permanent</u> pitches | 0 |
| Notes | None recorded at March 2013 | |
| 3 | Number of Gypsies and Travellers in bricks and mortar housing with demonstrable known need for site based accommodation as of 31st March 2013 | 57 |

| | | | |
|--|---|---------------------------------|------------|
| Notes | From the face to face survey work undertaken in 2014 (west of the district only) and the Council's housing register & homelessness records no need was identified. An assumption has therefore been made in accordance with the Tribal Study (para 4.7.5 pg.54) that 33% of those households in bricks & mortar would take up a place on site if offered. ∴ using the bricks & mortar calculation in cell D6 172 x 33% = 57 households. | | |
| 4 | Number of concealed households with known need for site based accommodation as of 31st March 2013 | | |
| Notes | Based on 2014 survey data for the west of District this yields a 21% concealed household growth over the period. Applying this to the total number of on site households of 172 identified in 1 above yeilds = 37 pitches. | 42 | |
| 5 | Applicants on public site waiting lists as of 31st March 2013 | | |
| Notes | Not Applicable as there are no public sites in the district. | 0 | |
| 6 | Total known pitch need | 99 | |
| Stage 3: Forecast of pitch need from after 31st March 2013 – 2018 | | | |
| 7 | Temporary permissions due to end between 31st March 2013 -2018 | | |
| Notes | The sites with temporary permissions are: Green Park, Tolney Lane (10) and former abbatoir Tolney Lane (15) and Edingley (4) | 29 | |
| | | 0 | |
| 8 | Forecast of household growth (family formation) requiring site based accommodation from present population (*at present includes site and housing based population*) - 5 year figure calculated | 36.1 | 344 |
| | | Total Household Population 2013 | |

| | | | | |
|----|---|--|---|--------------|
| | | | Tribal Study assumes that household growth is 2.10% (para. 4.9, pg. 54), when compared to recent studies undertaken by other local authorities assumptions appears reasonable. | 2.10% |
| 9 | Total forecast pitch need 31st March 2013 – 2018 | | 65.1 | |
| 10 | <u>Total Need for 2013 – 2018</u> | | <u>164.1</u> | |

| | | | |
|--|---|--|------------|
| Stage 4: Supply of known Gypsy and Traveller Pitches by base date | | | |
| 11 | Total number of pitches currently available to G&T's as of 31st March 2013 | | 203 |
| Notes | From records of approved planning permissions and the Traveller Count 300 pitches are available. However, the following sites have been identified as current, long term voids: 21 pitches from Land North of Ropewalk, 34 Ropewalk Farm Tolney Lane & 28 Church View Tonley Lane ∴ 300 - 83 = 217 minus 14 expired C7 = 203 | | |
| 12 | Total number of pitches in use by G&T's as of 31st March 2013 | | 172 |

| | | | |
|-------|---|-------------|--|
| Notes | <p>The January 2013 Traveller Count (https://www.gov.uk/government/collections/traveller-caravan-count) recorded 292 caravans across the district. In accordance with the Nottinghamshire GTAA undertaken in 2007 by Tribal (updated in 2010) an assumption is made that there are 1.7 caravans to one household (para. 4.2.6 pg. 46) ∴ 292/1.7 = 172 households. From CIG Count Jan 2013 292 caravans/1.7 (tribal 1.7 caravans = 1 hh/pitch) = 172</p> | | |
| 13 | Total number of pitches not in use, but available to G&T's | 31.0 | |

| Stage 5: Forecast of supply of known Gypsy and Traveller Pitches between 31st March 2013 – 2018 | | | |
|--|--|-------------|--------------|
| 14 | Forecast of turnover of sites in use for G&T's, which will accommodate <u>new need</u> (as opposed to site by site transfer) - <u>5 year figure used</u> | | |
| Notes | <p>Based on the 2014 survey data in the west of the district a turnover rate of approximately. 40% was recorded, though these sites are commonly transitory in nature. For the east of the district an analysis of Council tax data was undertaken resulting in a turnover rate of 45%, however it is not known if this, or the figure for the west , was a result of site to site transfer or new residents. Taking into consideration these figures, the Tribal turnover figure of 8% (para. 4.11.9, pg. 59) and recent studies undertaken by other local authorities (with turn over assumptions ranging from 4 - 12%) it was considered that 8% is a reasonable and defensible assumption to make for this GTAA. (It should be noted that as the district has no public sites a turnover will always have been based on broad assumptions.)</p> | 68.8 | 8.00% |
| 15 | Forecast of transfers to housing from sites - <u>5 year figure to be used</u> | | |
| Notes | <p>The Tribal study made the assumption that 4.5% (para. 4.4.2, pg.49) of G&T's that lived on authorised sites would prefer to live in housing ∴= 172 x 4.5 = 7.4 x 5 years = 39</p> | 39 | |
| 16 | Forecast of total number of pitches not in use, but expected to be so by 2018(with planning permission) | 0 | |

| | | | |
|---|--|---|--------------|
| Notes | | | |
| 17 | Total Number for forecast supply 31st March 2013 – 2018 | | 107.8 |
| 18 | <u>Total Supply 31st March 2013 - 2018</u> | | <u>138.8</u> |
| Stage 6: Total Pitch Requirements | | | |
| 19 | Total Gypsy and Traveller pitch requirements 2013 – 2018 | | <u>25.3</u> |
| | | - | - |
| <p>NB: The 2007 GTAA Study was undertaken by the consultants Tribal who undertook the GTAA for the whole of Nottinghamshire (with the exception of Bassetlaw) providing a district level 5 year need figure for additional permanent pitches. The Study was updated in 2010. Copies of each study are available on request from the District Council or at The Methodology and Approach to the above calculation was consulted on and adopted across all Nottinghamshire authorities. In taking forward Newark & Sherwood districts 2013-2028 GTAA 14 face to face surveys were completed on sites in the west of the district during the period October –November 2013.</p> | | | |

Newark and Sherwood Gypsy and Traveller Accommodation Assessment (GTAA) : 2018 – 2023

| Stage 1: Establish general baseline data | | |
|--|--|------------|
| Step | Action | Figure |
| 1a | Enter the total number of Gypsy and Traveller households for area | 374 |
| Notes | This is an estimate based on the baseline data established in the 2013-2018 assessment with the addition of the pitches required by that assessment. | |

| Stage 2: Current known pitch need by 31st March 2013 | | |
|--|--|-----------|
| Step | Action | Figure |
| 1 | Unauthorised developments (including temporary permissions) that did not gain planning permission by 31st March 2018. | 0 |
| 2 | Unauthorised encampments as of 31st March 2018 where demonstrable local need for <u>permanent</u> pitches | 0 |
| Notes | Could occur before his period begins. | 57 |
| 3 | Number of Gypsies and Travellers in bricks and mortar housing with demonstrable known need for site based accommodation as of 31st March 2018 | |
| Notes | This calculation maintains the assumption set out in the 2013-2018 assessment that of the 50% of the total population that live in bricks and mortar, 33% would prefer to be on sites. | |

| | | | | | |
|--|--|-------------|---------------------------------|------------|--|
| 4 | Number of concealed households with known need for site based accommodation as of 31st March 2023 | 42 | | | |
| Notes | This calculation applies the 21% concealed household growth rate established in the 2013-2018 assessment to the baseline population figure for this period. | | | | |
| 5 | Applicants on public site waiting lists as of 31st March 2018 | 0 | | | |
| Notes | Not Applicable as there are no public sites in the district. | | | | |
| 6 | Total known pitch need | 99 | | | |
| Stage 3: Forecast of pitch need from after 31st March 2018 – 2023 | | | | | |
| 7 | Temporary permissions due to end between 31st March 2018-2023 | 0 | | | |
| Notes | Temporary permissions could be granted within the current calculation period that expire within this calculation period. | | | | |
| | | | | | |
| | | | | | |
| 8 | Forecast of household growth (family formation) requiring site based accommodation from present population (*at present includes site and housing based population*) - 5 year figure calculated | 38.9 | Total Household Population 2018 | 374 | |

| | | | | |
|----|---|--|---|--------------|
| | | | Tribal Study assumes that household growth is 2.10% (para. 4.9, pg. 54), when compared to recent studies undertaken by other local authorities assumptions appears reasonable. | 2.10% |
| 9 | Total forecast pitch need 31st March 2013 – 2018 | | 67.9 | |
| 10 | <u>Total Need for 2013 – 2018</u> | | <u>166.9</u> | |

| | | | |
|--|--|--|------------|
| Stage 4: Supply of known Gypsy and Traveller Pitches by base date | | | |
| 11 | Total number of pitches currently available to G&T's as of 31st March 2018 | | 228 |
| Notes | This utilises the 2013-2018 figure with the addition of pitches required for that period, less known long term voids. During a previous round of consultation intent to bring some of the long term voids back into use was given and so this figure may be greater. | | |
| 12 | Total number of pitches in use by G&T's as of 31st March 2018 | | 172 |

| | | | |
|--------------|---|-------------|--|
| Notes | This utilises the 2013-2018 figure but will be based on the most recent bi-annual count at the time of calculation. | | |
| 13 | Total number of pitches not in use, but available to G&T's | 31.0 | |

| Stage 5: Forecast of supply of known Gypsy and Traveller Pitches between 31st March 2013 – 2018 | | | |
|--|---|-------------|--------------|
| 14 | Forecast of turnover of sites in use for G&T's, which will accommodate <u>new need</u> (as opposed to site by site transfer) - <u>5 year figure used</u> | | |
| Notes | The same turnover rate as the 2013-2018 assessment has been applied although this will be re-visited at the time of calculation based on most up to date information. | 74.3 | 8.00% |
| 15 | Forecast of transfers to housing from sites - <u>5 year figure to be used</u> | | |
| Notes | This maintains the assumption that 4.5% of G&T's that live on authorised sites would prefer to live in housing | 41 | |
| 16 | Forecast of total number of pitches not in use, but expected to be so by 2023 (with planning permission) | 0 | |

| | | | |
|--|---|---------------------|--|
| Notes | | | |
| 17 | Total Number for forecast supply 31st March 2018 – 2023 | 107.8 | |
| 18 | <u>Total Supply 31st March 2018 - 2023</u> | <u>138.8</u> | |
| Stage 6: Total Pitch Requirements | | | |
| 19 | Total Gypsy and Traveller pitch requirements 2018 – 2023 | <u>28.1</u> | |

Newark and Sherwood Gypsy and Traveller Accommodation Assessment (GTAA) : 2023 – 2028

| Stage 1: Establish general baseline data | | |
|--|--|------------|
| Step | Action | Figure |
| 1a | Enter the total number of Gypsy and Traveller households for area | 399 |
| Notes | This is an estimate based on the baseline data established in the 2013-2018 assessment with the addition of the pitches required by that and the 2018-2023 assessment. | |

| Stage 2: Current known pitch need by 31st March 2023 | | |
|--|--|-----------|
| Step | Action | Figure |
| 1 | Unauthorised developments (including temporary permissions) that did not gain planning permission by 31st March 2023 | 0 |
| 2 | Unauthorised encampments as of 31st March 2023 where demonstrable local need for <u>permanent</u> pitches | 0 |
| Notes | None recorded at March 2023 | |
| 3 | Number of Gypsies and Travellers in bricks and mortar housing with demonstrable known need for site based accommodation as of 31st March 2023 | 57 |
| Notes | This calculation maintains the assumption set out in the 2013-2018 assessment that of the 50% of the total population that live in bricks and mortar, 33% would prefer to be on sites. | |

| | | | | |
|--|--|-------------|---------------------------------|------------|
| 4 | Number of concealed households with known need for site based accommodation as of 31st March 2013 | 42 | | |
| Notes | This calculation applies the 21% concealed household growth rate established in the 2013-2018 assessment to the baseline population figure for this period. | | | |
| 5 | Applicants on public site waiting lists as of 31st March 2023 | 0 | | |
| Notes | Not Applicable as there are no public sites in the district. | | | |
| 6 | Total known pitch need | 99 | | |
| Stage 3: Forecast of pitch need from after 31st March 2023 – 2028 | | | | |
| 7 | Temporary permissions due to end between 31st March 2023 -2028 | 0 | | |
| Notes | Temporary permissions could be granted within the current calculation period that expire within this calculation period. | | | |
| | | 0 | | |
| 8 | Forecast of household growth (family formation) requiring site based accommodation from present population (*at present includes site and housing based population*) - 5 year figure calculated | 41.9 | Total Household Population 2013 | 399 |

| | | | | |
|----|---|--|---|--------------|
| | | | Tribal Study assumes that household growth is 2.10% (para. 4.9, pg. 54), when compared to recent studies undertaken by other local authorities assumptions appears reasonable. | 2.10% |
| 9 | Total forecast pitch need 31st March 2013 – 2018 | | 70.9 | |
| 10 | <u>Total Need for 2023 – 2028</u> | | <u>169.9</u> | |

| | | | |
|--|--|--|------------|
| Stage 4: Supply of known Gypsy and Traveller Pitches by base date | | | |
| 11 | Total number of pitches currently available to G&T's as of 31st March 2023 | | 203 |
| Notes | This utilises the 2013-2018 figure with the addition of pitches required for that period, less known long term voids. During a previous round of consultation intent to bring some of the long term voids back into use was given and so this figure may be greater. | | |
| 12 | Total number of pitches in use by G&T's as of 31st March 2023 | | 172 |

| | | | |
|-------|--|-------------|--|
| Notes | <p>The January 2013 Traveller Count (https://www.gov.uk/government/collections/traveller-caravan-count) recorded 292 caravans across the district. In accordance with the Nottinghamshire GTAA undertaken in 2007 by Tribal (updated in 2010) an assumption is made that there are 1.7 caravans to one household (para. 4.2.6 pg. 46) ∴ 292/1.7 = 172 households. From CIG Count Jan 2013 292 caravans/1.7 (tribal 1.7 caravans = 1 hh/pitch) = 172</p> | | |
| 13 | Total number of pitches not in use, but available to G&T's | 31.0 | |

| Stage 5: Forecast of supply of known Gypsy and Traveller Pitches between 31st March 2023 – 2028 | | | |
|--|---|-----------|--------------|
| 14 | Forecast of turnover of sites in use for G&T's, which will accommodate <u>new need</u> (as opposed to site by site transfer) - <u>5 year figure used</u> | 80 | 8.00% |
| Notes | The same turnover rate as the 2013-2018 assessment has been applied although this will be re-visited at the time of calculation based on most up to date information. | | |
| 15 | Forecast of transfers to housing from sites - <u>5 year figure to be used</u> | 43 | |
| Notes | This maintains the assumption that 4.5% of G&T's that live on authorised sites would prefer to live in housing | | |
| 16 | Forecast of total number of pitches not in use, but expected to be so by 2028(with planning permission) | 0 | |

| | | | |
|--|--|--------------|--|
| Notes | | | |
| 17 | Total Number for forecast supply 31st March 2023 – 2028 | 107.8 | |
| 18 | <u>Total Supply 31st March 2023 - 2028</u> | <u>138.8</u> | |
| | | | |
| Stage 6: Total Pitch Requirements | | | |
| 19 | Total Gypsy and Traveller pitch requirements 2023 – 2028 | <u>31.1</u> | |