

## Development Plan Document (DPD) Publication Stage Representation Form

## Publication Amended Allocations & Development Management Development Plan Document (DPD)

A guidance note has been produced to assist in the completion of this form. Copies have been provided in correspondence and additional copies are available at: Castle House, Libraries in the District and <a href="https://www.newark-sherwooddc.gov.uk/aadm-representation/">https://www.newark-sherwooddc.gov.uk/aadm-representation/</a>

Newark and Sherwood District Council is seeking your comments on the Publication Amended Allocations & Development Management DPD ('Publication AADMDPD'). Comments received at this stage should be about whether the Plan is legally compliant, sound and whether it has met the duty to cooperate. All representations must be received by the Council by 12 Noon on 9<sup>th</sup> January 2023.

This form has two parts- Part A- Personal / Agent Details and Part B- Your Representation(s) and further notification requests. (Please fill in a separate sheet (Part B) for each aspect or part of the Local Plan you wish to make representation on). Documents to support your representations (optional) should be referenced.

## **Privacy Notice**

Apart from your comments below, the personal information you have provided will only be used by Newark & Sherwood District Council in accordance with the UK General Data Protection Regulation and the Data Protection Act 2018 and will not be shared with any third party.

The basis under which the Council uses personal data for this purpose is to undertake a public task.

The information that you have provided will be kept in accordance with the Council's retention schedule, which can be found at: <a href="https://www.newark-sherwooddc.gov.uk/dataprotection/">https://www.newark-sherwooddc.gov.uk/dataprotection/</a>

Please note the Council cannot accept anonymous responses. All representations received will be made available for public inspection and therefore cannot be treated as confidential. They will also be:

Published in the public domain;

Published on the Council's website:

Shared with other organisations for the purpose of developing/adopting the Publication AADMDPD and forwarded to the Secretary of State for consideration;

Made available to the Planning Inspector appointed by the Secretary of State to examine the Publication AADMDPD; and

Used by the Inspector to contact you regarding the Examination of the Plan.

When making representations available on the Council's website the Council will remove all telephone numbers, email addresses and signatures.

By submitting your Response Form/representation, you agree to your personal details being processed in accordance with these Data Protection Terms.

## PART A- Personal / Agent Details

In circumstances where individuals/groups share a similar view, it would be helpful to the Inspector to make a single representation, stating how many people the submission is representing and how the representation was authorised.

1. Personal Details

2. Agents Details

\*If an agent is appointed, please complete only the Title, Name and Organisation boxes below but complete the full contact details of the agent in 2.

| Title                       | Mr  | Ms                                |
|-----------------------------|---|-----------------------------------|
| First Name                  | Mike  | Stephenie                         |
| Last Name                   | van den Berg  | Hawkins                           |
| Job Title (where relevant)  | Project Director  | Planning Associate Director       |
| Organisation (where relevan | t) Urban & Civic  | Barton Willmore, now Stantec      |
| Address Line 1              |   | 9 <sup>th</sup> Floor, Bank House |
| Line 2                      |   | 8 Cherry Street                   |
| Line 3                      |   | Birmingham                        |
| Line 4                      |   |                                   |
| Post Code                   |   | B2 5AL                            |
| Telephone Number            |   |                                   |
| Email Address               |   |                                   |
| de                          | ese representations are made on be<br>veloper leading the delivery of the Sus<br>uth (now called Middlebeck). |                                   |

| PART B- Representation  | (s)                    |   |  |
|---|------------------------|---|--|
| 3. To which part of the DPE                                     | ) does this Representa | tion relate?  |  |
| Part of the Publication AADMDPD:                                | Mark if Relevant (X)   | Specify number/part/document:   |  |
| Amended AADMDPD<br>Paragraph Number                             |                        | Paragraph Number:   |  |
| Amended AADMDPD Policy<br>Number                                | Х                      | Policy Number: NUA/AR/1   |  |
| Amended AADMDPD Policies Map Amendments                         | X                      | Part of Policy Map: Map 2 Newark South Proposals  |  |
| Integrated Impact<br>Assessment <sup>1</sup>                    |                        | Paragraph Number:   |  |
| Statement of Consultation                                       |                        | Paragraph Number:   |  |
| Supporting Evidence Base  |                        | Document Name:  |  |
|   |                        | Page/Paragraph:   |  |
| 4. Do you consider the DPD to be LEGALLY COMPLIANT?             |                        |   |  |
| Yes 🗌   |                        | No 🗌  |  |
| 5 Do you consider the DPD to comply with the Duty-to-Cooperate? |                        | uty-to-Cooperate?   |  |
| Yes 🗌   |                        | No 🗌  |  |
| 6. Do you consider the DPI                                      | D to be SOUND?         |   |  |
| Yes 🗌   |                        | No 🗷  |  |
|   |                        | nce, Duty to Cooperate and the DPD being 'Sound'<br>ent Plan Document Representation Guidance Notes |  |

and in Paragraph 35 of National Planning Policy Framework 2021 (NPPF).

impacts of plans and undertaking this type of assessment is widely seen as best practice.

<sup>&</sup>lt;sup>1</sup> The Integrated Impact Assessment (IIA) integrates Sustainability Appraisal (SA), Strategic Environmental Assessment (SEA), Equalities Impact Assessment (EqIA) and Health Impact Assessment (HIA). Sustainability Appraisals (SA) are a requirement of the Planning and Compulsory Purchase Act 2004 and Strategic Environmental Assessments (SEA) are required by European Directive EC/2001/42, which was transposed into UK law by the Environmental Assessment Regulations for Plans and Programmes (July 2004). The EqIA is a way of demonstrating the District Council is fulfilling the requirements of the Public Sector Equality Duty contained in section 149 of the Equality Act 2010. HIA is a recognised process for considering the health

| 7. | The DPD is not sound because it is  | not:   |
|----|---|--|
|    | <ul><li>(1) Positively Prepared</li><li>(2) Justified</li></ul>             |  |
|    | <ul><li>(3) Effective</li><li>(4) Consistent with national policy</li></ul> |  |
| 3. | Please provide precise details of w compliance with the duty to coope       | hy you believe the DPD is, or is not, legally compliant, sound or in erate in the box below. |

If you wish to provide supplementary information to support your details, please ensure they are clearly referenced.

These representations are made on behalf of Urban & Civic the master developer leading the delivery of the Sustainable Urban Extension at Newark South (now called Middlebeck).

Middlebeck benefits from a strategic site allocation under Area Policy NAP 2A (Land South of Newark) of the Amended Core Strategy adopted March 2019 (ACS) and also benefits from outline planning permission reference 14/01978/OUTM for up to 3,150 dwellings, up to 50ha employment land, associated community facilities and infrastructure including the Southern Link Road (SLR).

Development has commenced and works continue on site. The first phase of the SLR is substantially complete and open to traffic, dwellings are being delivered and the first residents moved onto site in spring 2018, and Middlebeck Primary School opened September 2021.

The updates to the Policies Map (Map 2 Newark South Proposals) include the addition of an archaeological area. This includes the designation of land within the western part of Middlebeck. The designation of land within Middlebeck includes land within both NUA/AR/1 – Area A and NUA/AR/1 – Area B, both of which are subject to proposed Policy NUA/AR/1 (Archaeology – Fardon and River Devon Ice Age Landscape).

Policy NUA/AR/1 defines Area A as containing 'Nationally Important Archaeological Remains' (demonstrable equivalence to a Scheduled Monument – National Planning Policy Framework, footnote 68). Footnote 68 states that "Non-designated heritage assets of archaeological interest, which are demonstrably of equivalent significance to scheduled monuments, should be considered subject to the policies for designated heritage assets." Area B is defined as having a 'High Risk of Nationally Important Archaeological Remains'. This identifies land where the risk of nationally important archaeological remains is regarded as high and specialist approaches to archaeological assessment are required.

The outline planning permission for Middlebeck is subject to a condition which requires submission of an Archaeological Management Plan. As part of the discharge of this condition Oxford Archaeology were instructed, through the auspices of RPS, in the autumn of 2022, to prepare an iterative response to the known potential for nationally important archaeological remains to be present within the western extent of Middlebeck. This has involved undertaking extensive field investigations across Areas A and B (as they fall within Middlebeck) to respond to the increased understanding of the archaeological interest in this area.

Written Schemes of Investigation (WSIs) for geophysical survey, LiDAR assessment, Ground Investigation monitoring and fieldwalking were submitted to and approved by Newark and Sherwood District Council's planning archaeologist. The results of these surveys informed a deposit model, which was tested through a programme of targeted test pitting and trial trenching. The iterative approach employed by Oxford Archaeology and the specific team undertaking the work had previously, on other development sites

incorporating wetland environments, successfully identified similar deposits and material to that anticipated across this site. This approach is consistent with that espoused by Historic England's draft guidance document Managing Lithic Sites and Scatters: Archaeological Guidance for Planning Authorities and Developers.

The results of the combined surveys above are consistent. No evidence has been found for Late Upper Palaeolithic (LUP) material within the wider Middlebeck site and in particular no evidence for Palaeolithic activity has been found within Areas A or B within the site. This is at odds with the Historic England mapping that shows there to be known nationally important LUP remains present within the site. Whilst there are surviving pockets of a buried palaeo-landsurface, dated to the late glacial period (Windermere Interstadial 14,700–12,900 BP), which was sealed between cold climate laminated sands and overlying coversands and also alluvial sands overlying gravels and laminated sands – these did not produce any lithics or any other evidence for cultural activity of LUP date.

This is consistent with the two previous evaluations by Cook and Mudd (2015), as part of the A46 construction, and Garton et al (2020), ice landscapes community project, which also did not produce any evidence of LUP finds from the palaeosoils within Middlebeck.

The results of the recent fieldwork are clear, there are no known LUP features, deposits or artefacts within Middlebeck that would pose a constraint to the delivery of the outline planning permission. This contradicts the Historic England mapping that clearly identifies parts of the Middlebeck site as having known nationally important archaeological remains. The baseline data supporting the mapping is currently too broad and untested to justify designation of parts of Middlebeck as being known to contain nationally important archaeological remains. Not only does this designation potentially preclude further development, it could also preclude or complicate further assessment and evaluation. The archaeological sensitivity of land within Middlebeck is best expressed as a potential for discoveries rather than known/defined areas of activity.

As set out above, the proposed designation of part of Middlebeck as NUA/AR/1 - Area A is not justified as it is not supported by the evidence. As such the Publication AADMDPD is not sound.

NB: Further comments are made on the Policies Map (Map 2 Newark South Proposals) in our responses to Policies Map (Public Open Space-Playing Fields), Policy NUA/Ho/10 and Policy GRT4 (Site NUA/GRT/13).

(Continue on a separate sheet/expand box if necessary)

| 9. | Please set out what change(s) you consider necessary to make the DPD legally compliant or sound,                |
|----|---|
|    | having regard to the test you have identified at 6 above where this relates to soundness. You will              |
|    | need to say why this change will make the DPD legally compliant or sound. It will be helpful if you             |
|    | are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible. |
|    | ·   |

Urban & Civic respectfully request that the Policies Map (Map 2 – Newark South Proposals) be amended to redefine the part of Middlebeck proposed to be designated as NUA/AR/1 – Area A, as NUA/AR/1 – Area B.

The proposed NUA/AR/1 – Area A designation is not supported by the evidence and, as such, is not justified. Its re-designation as NUA/AR/1 – Area B is therefore necessary to make the AADMDPD sound in respect of archaeological areas within Middlebeck.

NB: Further amendments to the Policies Map (Map 2 Newark South Proposals) are requested in our responses to Policies Map (Public Open Space-Playing Fields), Policy NUA/Ho/10 and Policy GRT4 (Site NUA/GRT/13).

(Continue on a separate sheet/expand box if necessary)

Please note your Representation should cover succinctly all the information, evidence and supporting Information necessary to support/justify the Representation and the suggested change, as there will not normally be a subsequent opportunity to make further Representations based on the original Representations at the Publication stage. After this stage, further submissions will be only at the request of the Inspector, based on the matters and issues he/she identifies for Examination.

10. If your Representation is seeking a change, do you consider it necessary to participate at the oral part of the examination?

| No, I do not wish to participate at the oral<br>Examination | Yes, I wish to participate at the oral Examination |
|---|--|
|   |  |

11. If you wish to participate at the oral part of the Examination, please outline why you consider this to be necessary.

| Urban & Civic respectfully request to participate in the hearing session(s) in order to fully present their |
|---|
| case.   |
|   |
|   |
|   |

(Continue on a separate sheet/expand box if necessary)

Please note the Inspector will determine the most appropriate procedure to adopt to hear those who have indicated that they wish to participate at the oral part of the Examination.

| 12. Please tick the relevant boxes below to receive notificate events:  | tions (via email) on the following |                         |
|---|------------------------------------|-------------------------|
| DPD submitted to the Secretary of State for Inspection  |                                    | $\overline{\checkmark}$ |
| Examination in Public hearing sessions  |                                    | $\overline{\checkmark}$ |
| Planning Inspector's recommendations for the DPD have been  | oublished.                         | $\overline{\checkmark}$ |
| DPD has been formally adopted.  |                                    | $\overline{\checkmark}$ |
| Signature: Date: 9/1  | /2023                              |                         |
| Please return this form by 12 Noon on 9 <sup>th</sup> January 2023 to one   | e of the addresses below:          |                         |
| Email: <a href="mailto:planningpolicy@nsdc.info">planningpolicy@nsdc.info</a> Post: Planning Policy & Infrastructure Business Unit Newark & Sherwood District Council |                                    |                         |
| Castle House<br>Great North Road<br>Newark<br>NG24 1BY  | Office Use Only  Date of Receipt:  |                         |
| Information is available at: <a href="https://www.newark-sherwooddc.gov.uk/aadm-representation/">https://www.newark-sherwooddc.gov.uk/aadm-representation/</a>        | Representation No:                 |                         |
|   |                                    |                         |