

# Statement of Five Year Housing Land Supply 1<sup>st</sup> April 2022

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## Five Year Land Supply Statement as at 1<sup>st</sup> April 2022

## 1.0 Requirement

1.1 National planning policy requires all local authorities to identify a supply of specific deliverable sites to provide five years' worth of new housing against their requirements. The strategic housing requirement for Newark and Sherwood is 9080 dwellings as set out within the Adopted Amended Core Strategy DPD (March 2019). This requirement is for the 20 year Plan period which runs from 2013 to 2033. This is equivalent to 454 dwellings per annum and is used as a basis for calculating the authority's five year supply requirement.

#### **Completions to Date**

1.2 The housing completions table sets out the gross housing completions and losses which have been recorded for the first seven years of the plan period:

	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	Totals
Gross										
Completions	312	462	440	585	508	671	586	799	871	5234
Losses	38	15	44	14	17	17	31	32	64	272
Net										
Completions	274	447	396	571	491	654	555	767	807	4962

Table 1: Housing Completions

1.3 During this nine year period the housing delivery being achieved was initially below the annual requirements set out. The last six years have however seen completion rates pick up and we are now in a position where 876 dwellings above the cumulative requirement have been achieved. This is illustrated in the table below:

Year	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22
Cumulative net									
Completions	274	721	1117	1688	2179	2833	3388	4155	4962
Cumulative Annual									
requirement	454	908	1362	1816	2270	2724	3178	3632	4086
Cumulative									
Under/over supply	-180	-187	-245	-128	-91	109	210	523	876

Table 2: Delivery of Requirements to date

1.4 Planning Practice Guidance sets out that the level of deficit or shortfall will need to be calculated from the base date of the adopted plan and should be added to the plan requirements for the next 5 year period (the Sedgefield approach), then the appropriate buffer should be applied. The additional oversupply has been used to offset the shortfalls against requirements as set out in Planning Practice Guidance and since the 18/19 monitoring period the shortfall has been dealt with. Once the shortfall has been met no guidance is provided on dealing with overprovision against requirement. The purpose of the 5 year land supply is to ensure the housing requirement is met over the entirety of the Plan Period. The District Council have therefore adopted a cautious approach and spread the oversupply over

the remaining Plan period (the Liverpool approach) rather than removing it from just the first 5 years.

#### Buffer

1.5 The NPPF sets out that where there has been significant under delivery of housing over the last 3 years a 20% buffer should be added to improve the prospect of achieving the planned supply. This is determined through the results of the Housing Delivery Test. Newark & Sherwood District delivered 173% of the housing required as set out in Housing Delivery Test 2021 measurement published in January 2022; so a 20% buffer is not required. A buffer of 5% to ensure choice and competition in the market for land has therefore been added to the requirement in accordance with paragraph 74 of the NPPF.

Table 3: Calculation of Annual requirement

Total Housing Requirement		9080
Less dwellings completed between 01/04/13 and 31/03/22 (9 Years)	4962	
Leaves a residual total of	4118	
Divided by remaining plan period 01/04/22 to 31/03/33 (11 Years)	374.36	
Multiplied by 5 to give a 5 year figure	1871.82	
Add 5% for flexibility as required by the NPPF	93.59	
Gives a total 5 Year Requirement of (5 year figure plus 5% flexibility)		1965
Divided by 5 to give an Annual requirement of		393

## 2.0 Supply

- 2.1 As at 1<sup>st</sup> April 2022 there are a total of 7,062 net new dwellings with an extant planning permission. As set out in the NPPF, to be considered deliverable, sites for housing should be available now, offer a suitable location for development now, and be achievable with a realistic prospect that housing will be delivered on the site within 5 years. In particular:
  - a) sites which do not involve major development and have planning permission, and all sites with detailed planning permission should be considered deliverable until permission expires, unless there is clear evidence that homes will not be delivered within 5 years (for example because they are no longer viable, there is no longer a demand for the type of units or sites have long term phasing plans).
  - b) where a site has outline planning permission for major development, has been allocated in a development plan, has a grant of permission in principle, or is identified on a brownfield register, it should only be considered deliverable where there is clear evidence that housing completions will begin on site within 5 years.
- 2.2 It should be noted that, as established in the St Modwen judgment (paragraph 38), that does not mean that for a site to be considered deliverable it must be certain or probable that the housing will in fact be delivered upon it just that there is a `realistic prospect'.
- 2.3 The schedule of sites with planning permission is appended to this report and details all permissions of 5 dwellings and above and indicates the number of dwellings on those sites anticipated to come forward over the 5 year period. Due to the large number of small permissions for between 1 and 4 dwellings summary figures have been provided.

#### **Extant Planning Permission on Allocated Sites**

- 2.4 14 allocated sites currently have an extant permission on all or part of the site. Some sites have more than one record attached to it where they are being developed in phases and/or by more than one developer. The total number of dwellings available on these sites is 5688, but a conservative estimate 1,735 dwellings has been included within the 5 year supply.
- 2.5 No major outline consents in this category have been included within the 5 year supply.

#### **Extant Planning Permission on Unallocated Large Sites**

2.6 16 sites are included within this category with a total of 797 dwellings available. 4 sites are not anticipated to contribution to the supply as they are either outline consents or are sites which the authority does not believe will come forward. 367 dwellings have been included within the 5 year supply.

#### **Extant Planning Permissions on Medium Sites (5-9 dwellings)**

2.7 There are a total of 36 medium sites with permission for 218 dwellings within this category. There are three outline consents within this category and 6 sites with detailed permission are not anticipated to contribution to the supply. A total of 161 dwellings have been included within the 5 year supply.

#### Extant Planning Permissions on Small Sites (1 - 4 dwellings)

2.8 Within this category 8 sites have outline permission for 18 dwellings and 260 sites have full permission for 341 dwellings. In accordance with the definition of deliverability, all of these dwellings are considered to have a realistic prospect of delivery.

#### Remaining Allocated sites within the Adopted Amended Core Strategy DPD

2.9 No dwellings are included within the 5 year land supply from this category.

# Remaining Allocated sites within the Adopted Allocations & Development Management DPD

2.10 No dwellings are included with the 5 year land supply from this category.

#### Windfall Allowance

2.11 The table below sets out the number of net windfall completions that have taken place since the beginning of the plan period.

Table 4: Historic Windfall Allowance

Year	Small and medium sites (net windfalls)	Large sites (net windfalls)	Total net windfall completions	Total Completions	% of total completions that are windfalls
2013/2014	46	146	192	274	70
2014/2015	97	268	365	447	82
2015/2016	98	189	287	396	72
2016/2017	64	309	373	571	65
2017/2018	66	148	214	490	44
2018/2019	174	182	356	654	54
2019/2020	169	188	357	552	65
2020/2021	127	293	420	767	55
2021/2022	136	185	321	807	40
Total	977	1908	2885	4961	58
Average	105	215	320	519	

- 2.12 As can be seen the level of windfall completions, although fluctuating, make a significant contribution to the overall delivery position. The Amended Core Strategy supports appropriate windfall through Policies SP2 Spatial Distribution of Growth and Policy SP3 Rural Areas. Policy SP3 in the Amended Core Strategy removes the requirement for new housing to meet identified proven local needs and is therefore likely to result in increased levels of small scale windfall development as the Plan period progresses. Furthermore, flexibility afforded by policies in the NPPF, a more permissive stance regarding change of use from commercial to residential and changes to permitted development rights also mean that windfall delivery is likely to continue.
- 2.13 It is acknowledged that at the base date of the five year supply calculation a number of these windfall units will already have permission and would be counted in sites with planning permission. It is important to take account of committed windfall delivery across the five year period to ensure that the Council does not double count those sites that are already in the pipeline. As a result, it is proposed to only include a windfall allowance for the latter two years of the five year period, an annual allowance of 75 dwellings has been applied for the last 2 years of the five year period. Looking at the track record of windfall delivery this is considered to be a conservative figure.

Supply anticipated within 5 years		
Permissions on Allocated sites	1735	
Permissions on unallocated large sites (10 or more dwellings)	367	
Permissions on unallocated medium sites (5-9 dwellings)	161	
Permissions on unallocated small sites (1-4 dwellings)	359	

Residual Amended Core Strategy DPD Allocations	0	
Residual Allocations & Development Management DPD		
Allocations	0	
Windfall allowance for years 4 and 5	150	
Deliverable Supply		2772

### 3.0 Conclusion

Table 6: Five Year Supply Calculation

Annual requirement as set out in Table 3	393
Deliverable Supply as set out in Table 5	2772
Total Five year Supply supply/requirement	7.05 years

3.1 This statement sets out the Council's position as at 1<sup>st</sup> April 2022. At a minimum the Council will review the housing land supply situation on an annual basis and may opt to update the position throughout the year.

### 4.0 Covid 19

4.1 In producing this statement the council has taken into account the impact of the Covid 19 pandemic. Whilst the lockdown interrupted construction for a period, the sites within Newark and Sherwood have now resumed construction. Provided no further significant periods of lockdown affect the District the projections within the document are considered to be robust.

Planning	Type of	Parish	Address	Total	Total	Total	2022/	2023/	2024/	2025/	2026/	Total
application ref	permission			number	number	residual	23	24	25	26	27	within 5
	(Allocation,			of	of	number of						э years
	Outline,			dwellings	dwellings	dwellings						years
	Reserved			on site	built on	under						
	Matters, Full)				site	construction, permitted						
	Full)					/allocated*						
	l					7 anocated						
Extant Planning Pe						1						
21/01503/RMAM	Detailed	Bilsthorpe	Belle Eau Park (Noble Foods	136	0		16	30	30	30	30	
			Ltd)	402		136		10				136
20/00873/FULM	Detailed	Bilsthorpe	Eakring Road	103	0	103		18	28	28	29	103
20/00475/FULM	Detailed	Blidworth	New Lane	81	0	81	1	20	20	20	20	81
19/00072/RMAM	Detailed	Collingham	Station Road (Braemar Farm)	60	56	4	4					4
21/00501/FUL	Detailed	Collingham	Station Road (Braemar Farm)	7	0	7		1	2	2	2	7
19/01203/RMA	Detailed	Collingham	Station Road (Braemar Farm)	5	4	1	1					1
19/02208/FUL	Detailed	Collingham	Station Road (Braemar Farm)	4	2	2	2					2
16/02173/OUTM	Outline	Edwinstowe	Thoresby Colliery	438	0	438						0
19/01016/RMAM	Detailed	Edwinstowe	Thoresby Colliery Phase 1	143	46	97	32	35	30			97
19/01865/RMAM	Detailed	Edwinstowe	Thoresby Colliery Phase 2	219	14	205	35	35	35	35	35	175
19/01053/RMAM	Detailed	Fernwood	Fernwood Meadows South	350	0	350	25	35	35	35	35	165
18/00526/RMAM	Detailed	Fernwood	Land North and East of		143		90	90	90	90	90	
			Fernwood	1,050		907						450
20/00580/FULM	Detailed	Newark	Bowbridge Road (293)	87	0	87				40	47	87
10/01586	Outline	Newark	Bowbridge Lane (Land South		0							
			of Newark)	2,608		2,608						0
16/02120/RMAM	Detailed	Newark	Bowbridge Lane (Parcel 1)	173	139	34	30	4				34
17/01672/RMAM	Detailed	Newark	Bowbridge Lane (Land East of		62				2			
			Bowbridge Lane - Parcel2a)	64		2						2
19/01164/RMAM	Detailed		Bowbridge Lane - parcels 4a &		80		38	38	4			
/ /		Newark	4b	160		80						80
19/00522/RMAM	Detailed	Newark	Bowbridge Lane (Land East,	4.45	135		10					10
40/00070/001704	Outline		Parcel 1, Phase 2B)	145		10						10
18/02279/OUTM	Outline		Lincoln Road (Yorke Dr and		0							
		Newark	Lincoln Rd Playing Field) Total 320 net 190	190		190						0
		INEWAIK	520 HEL 190	190		190						0

20/00275/FULM	Detailed	Newark	Lord Hawke Way	87	15	72	15	15	15	15	12	72
20/00317/FUL	Detailed	Newark	Millgate (61)	9	0	9			4	5		9
17/00595/FULM	Detailed	Ollerton & Boughton	Petersmith Drive	305	99	206	45	45	45	45	26	206
20/01190/OUTM	Outline	Southwell	Lower Kirklington Road (Land R/O The Vineries)	45	0	45						0
15/01295/FULM	Detailed	Southwell	Nottingham Road (Springfield Bungalow)	38	24	14	14					14
Extant Planning Pe	rmissions on	Unallocated Large Si	tes					I				
19/00854/OUTM	Outline	Balderton	Hawton Lane (Flowserve)	322	0	322						0
20/00642/FULM	Detailed	Bilsthorpe	Oldbridge Way (Land at)	120	28	92	30	31	31			92
08/01905	Detailed	Clipstone	Cavendish Way (Cavendish Park)	152	137	15	15					15
17/02051/RMAM	Detailed	Clipstone	West of Waterfield Way	171	164	7	7					7
16/00135/FULM	Detailed	Edwinstowe	High Street (Edwinstowe House)	34	21	13		7	6			13
18/00822/RMAM	Detailed	Edwinstowe	Ollerton road (Rear of The Villas)	28	0	28	8	10	10			28
20/02499/OUTM	Outline	Newark	Barnby Road (Grove Bungalow)	10	0	10						0
05/02257	Detailed	Newark	35 Beacon Hill Road	16	0	16					16	16
01/01496	Detailed	Newark	Castlegate	10	0	10						0
18/02035/FULM	Detailed	Newark	Hawton Road (207)	20	0	20			5	5	10	20
19/01947/FULM	Detailed	Newark	Jubilee Street (2)	14	0	14		7	7			14
19/00975/FULM	Detailed	Newark	Mount Lane (Former Piano School)	10	0	10		5	5			10
18/02034/FULM	Detailed	Newark	Northgate (17)	12	0	12	12					12
05/02273	Detailed	Ollerton	Forest Road (Sherwood Energy Village)	184	14	170		17	36	36	36	125
19/02279/OUTM	Outline	Ollerton	Latimer Way (Prospect House)	43	0	43						0
06/01180	Detailed	South Muskham	Main Street (Old Grange Farm)	15	0	15			7	8		15

Extant Planning Pe	ermissions Me	dium Sites (5-9 dwel	lings)									
			Hawton Lane (Land R/O									
			No.39) & Centenary Close									
21/01081/PIP	Outline	Balderton	(West of)	6	0	6						0
			Collingham Road (West View						2	3		
20/00194/FUL	Detailed	Besthorpe	Farm)	5	0	5						5
			Farnsfield Road (Rose	_			1					
19/02269/RMA	Detailed	Bilsthorpe	Cottage)	7	6	1						1
21/00933/FUL		Bilsthorpe	The Crescent (Land at					8				0
24/00027/5111	Detailed		Eastwell Court)	8	0	8				2		8
21/00637/FUL	Detailed	Blidworth	Dale Lane (Sherwood House)	7	0	7				3	4	7
06/01847	Detailed	Carlton on Trent	Main Street (Park Farm)	8	7	1			1			1
/ /		Clipstone	Goldcrest Lane And Skylark				3	3	3			
20/00772/FUL	Detailed		Way adj	9	0	9						9
		Eakring	Main Street (Land adj Fish	_		_		1	4			_
18/02159/FUL	Detailed	E a Lada a	Pond Farm)	5	0	5				2		5
16/00819/FULM	Detailed	Eakring	Bilsthorpe Road (Land to the South of)	9	0	9			3	3	3	9
		Eakring				4	1	1		1	1	4
11/00219	Detailed	East Stoke	Kirkington Road (Ponds Farm)	8	4		1		1			
17/00284/FUL	Detailed		Moor Lane (Honies Farm)	5	1	4		1	1	1	1	4
16/01772/FUL	Detailed	East Stoke	School Lane (Hall Farm)	5	1	4	1	1	1	1		4
20/01963/FUL	Detailed	Lowdham	Station Road (13)	7	0	7				3	4	7
21/00774/FUL	Detailed	Newark	Appleton Gate (83)	9	0	9				4	5	9
		Newark	Bowbridge Road (Green						3	3	3	
17/02213/FULM	Detailed		Home)	9	0	9						9
11/01046	Detailed	Newark	Castlegate (Ye Olde Market)	9	0	9						0
21/00476/FUL	Detailed	Newark	Devon Road (Land at)	9	0	9			3	3	3	9
19/00504/OUTM	Outline	Newark	Elm Avenue (Playing field)	9	0	9						0
21/02517/FUL	Detailed	Newark	Enright Close (2-4)	5	0	5						0
		Newark	George Street (Unit 3, The Old						3	3		
20/00062/FUL	Detailed		Maltings) (Basement Lighting)	6	0	6						6
		Newark	George Street (Newcastle							3	4	
21/01276/FUL	Detailed		Arms Public House)	7	0	7						7

		Newark	Kings Road (Staythorpe					9				
			Electricity Sports & Social	0								0
21/00791/FUL	Detailed		Club)	9	0	9	2					9
16/02135/FUL	Detailed	Newark	Lincoln Road (96)	5	3	2	2					2
04/02239	Detailed	Newark	London Road (65A)	5	0	5						0
_		Newark	Navigation Yard (Thorpe's									
11/00228	Detailed		Warehouse)	9	0	9						0
		Newark	St Marks Place (Unit 8,9,10					3	4			
20/02133/FUL	Detailed		and 11)	7	0	7						7
		Newark	Victoria Street (Christ CofE							4	4	
21/02697/FUL	Detailed		School)	8	0	8						8
		Norwell	Carlton Lane (Willoughby						1	2	2	
21/02019/CPRIOR	Detailed		Farm)	5	0	5						5
		Ollerton &									2	
06/00635	Detailed	Boughton	Kirk Drive (Units 1 to 4)	12	10	2						2
		Ollerton &	Newark Road (Site of Red				1	2	3	2	1	
21/00930/RMA	Detailed	Boughton	House Farm)	9	0	9						9
		Ollerton &	Newark Road (Land Adjacent					1	3	3		
19/01914/FUL	Detailed	Boughton	112)	7	0	7						7
891091	Detailed	Ossington	Main Street (Highland Farm)	5	3	2						0
		Sutton on Trent	Old Great North Road (The				2					
16/01459/FUL	Detailed		Nags Head)	6	4	2						2
19/00746/FULM	Detailed	Thurgarton	Oxton Road (Bankwood Farm)	6	0	6		3	3			6
810282	Detailed	Upton	Main Road (Chapel Farm)	8	1	7						0
19/01152/OUT	Outline	Weston	Main Street (Low Croft)	5	0	5						0
Extant Planning Pe	rmissions Sm	all Sites (if large num	nber of sites totals can be used									
rather than a full li	ist of sites)											
	Full		138 sites	184	13	171	34	34	35	34	34	171
	Full		122 sites	180	10	170	34	34	34	34	34	170
	Outline		2 Sites	4	0	4				2	2	4
	Outline		6 sites	14	0	14			4	5	5	14
Allocations within	the Allocation	ns & Development N	lanagement DPD									
NUA/Ho/1	Allocation	Newark	Land at the end of Alexander Avenue and Stephen Road	20	0	20						0

NUA/Ho/2	Allocation	Newark	Land South of Quibells Lane	25	0	25						0
NuA/Ho/3	Allocation	Newark	Land on Lincoln Road	24	0	24						0
NUA/Ho/5	Allocation	Newark	Land North of Beacon Hill Rd and the Northbound A1 Coddington Slip Road	200	0	200						0
NUA/Ho/6*	Allocation	Newark	Land between 55 and 65 Millgate	5	0	5						0
NUA/Ho/9	Allocation	Newark	Land on Bowbridge Road (Newark Storage)	150	0	150						0
NUA/Ho/10	Allocation	Balderton	Land North of Lowfield Lane	120	0	120						0
NUA/MU/3	Allocation	Newark	NSK factory, Northern Road	150	0	150						0
So/Ho/5	Allocation		Land off Lower Kirklington Road	60	0	60						0
So/Ho/7	Allocation	Southwell	Southwell Depot	15	0	15						0
Lo/Ho/1	Allocation	Lowdham	Land adjacent to 28 Epperstone Road and	5	0	5						0
OB/MU/2	Allocation	Ollerton/Boughton	Land between Kirk Drive, Stepnall Heights and Hallam Road	120	0	120						0
Ed/Ho/2	Allocation	Edwinstowe	Land to the North of Mansfield Road	50	0	50						0
Ra/Ho/2*	Allocation	Rainworth	Land to the East of Warsop Lane Residual site	95	0	95						0
Ra/MU/1	Allocation	Rainworth	Land at Kirklington Road	6	0	6						0
BI/Ho/1	Allocation	Blidworth	Land at Dale Lane	55	0	55						0
BI/Ho/4	Allocation	Blidworth	Land at Dale Lane Allotments	45	0	45						0
CI/MU/1	Allocation	Clipstone	Land at the former Clipstone Colliery	120	0	120						0
Total												
				9,573	1,246	8,327	509	544	558	511	500	2,622